# SAN YSIDRO SCHOOL DISTRICT GOVERNING BOARD AGENDA

TO:	Governing Board	<b>BOARD MEETING DATE:</b> April 13, 2023	3
VIA:	Gina A. Potter, Ed.D. Superintendent	<b>FROM:</b> Business Services Marilyn Adrianzen, Chief Business Official	☐ Informational

#### AGENDA ITEM: ANNUAL FINANCIAL AUDIT REPORT FOR GENERAL OBLIGATION BOND MEASURE T FOR FISCAL YEAR 2020-21

#### **BACKGROUND INFORMATION:**

On March 3, 2020, the voters within the District authorized Measure T general obligation bonds not to exceed \$52,985,000.

Measure T bonds are Proposition 39 bonds, issued by the San Ysidro School District. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on specific projects listed as well as annual, independent financial audit of the proceeds from the sale of the bonds until all the proceeds have been expended for facilities projects.

The General Obligation Bond Measure T audit for fiscal year 2020-21 was recently completed by the auditing firm of Wilkinson, Hadley, King & Co., LLP. The audit report is being submitted to the Governing Board for review and approval. A representative from Wilkinson, Hadley, King & Co., LLP will be present to answer questions from the Board on this item. The report is provided under separate cover.

#### **RECOMMENDATION:**

Approve the 2020-21 Annual Financial Audit Report for General Obligation Bond Measure T.

### LCAP GOAL AND ACTION/SERVICE (please indicate):

Renewal	🛛 New	Amendment	] Ratify	] Other		
Financial Impl	lications?	Are funds for thi	s item availabl	e in the 2022-2023 Budget?		Requisition #
Yes [	🛛 No	Yes	🗌 No			
N/A (Amount)		(Nar		N/A source and/or location)		
Recommen	nded for:	Approval	Denial	Certification Requested	Yes	No

# San Ysidro School District

Measure T Building Fund General Obligation Bond

Financial Statements & Supplementary Information

June 30, 2021

WILKINSON HADLEY KING & CO. LLP

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# San Ysidro School District Measure T Building Fund (21-39) Introduction & Citizens' Oversight Committee Member Listing

The San Ysidro School District, a political subdivision of the State of California is located in San Diego County, and currently provides educational programs to 4,419 preschool to eighth grade students.

On March 3, 2020, the voters within the District authorized Measure T general obligation bonds not to exceed \$52,985,000.

Measure T bonds are Proposition 39 bonds, issued by the San Ysidro School District. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on specific projects listed as well as annual, independent financial audit of the proceeds from the sale of the bonds until all the proceeds have been expended for facilities projects.

Upon the passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statues of 2000), was enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond proposition pursuant to the 55% majority authorized in Proposition 39 including the formation, composition and purpose of the Citizens' Bond Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The San Ysidro School District Citizens' Oversight Committee consisted of the following members for the fiscal year ended June 30, 2021:

Name	Position	Representative	Term Expiration
Ricardo Macedo	Chair	Business Group	Year 2
Gloria McKearny	Vice Chair	Taxpayer Group	Year 2
Hilario Rodriguez	Member	At-Large Community	Year 2
Kenneth Johnson	Member	Parent of a Student	Year 2
Holden Robbins	Member	Parent of a Student	Year 2
Leticia Gomez	Member	At-Large Community	Year 2
Manuel Lopez Jr.	Member	Senior Citizens Organization	Year 2



### **Independent Auditor's Report**

To the Governing Board San Ysidro School District Measure T Building Fund (21-39) San Ysidro, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the San Ysidro School District Measure T Building Fund (21-39), which comprise the balance sheet as of June 30, 2021, and the related statement of revenues, expenditures, and changes in fund balance for the year then ended and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the San Ysidro School District Measure T Building Fund (21-39) as of June 30, 2021, and the results of its operations for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note A, the financial statements present only the Building Fund (21-39) which is specific to Measure T and is not intended to present fairly the financial position and results of operations of San Ysidro School District in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information as identified in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 31, 2023, on our consideration of San Ysidro School District Measure T Building Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

#### **Report on Other Legal and Regulatory Requirements**

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated March 31, 2023 on our consideration of the District's compliance with the requirements of Proposition 39 with regards to the Measure T Building Fund (21-39). That report is an integral part of our audit of the San Ysidro School District Measure T Building Fund (21-39) for the fiscal year ended June 30, 2021 and should be considered in assessing the results of our financial audit.

Wilkinson Hadley King + LollP El Cajon, California

March 31, 2023

### SAN YSIDRO SCHOOL DISTRICT MEASURE T BUILDING FUND (21-39) MANAGEMENT'S DISCUSSION AND ANALYSIS

# JUNE 30, 2021

(Unaudited)

This section of the San Ysidro School Districts' (SYSD) Measure T Building Fund annual financial and performance report presents the discussion and analysis of the Measure T bond program during the fiscal year that ended June 30, 2021. This Management Discussion and Analysis (MD&A) should be read in conjunction with the Bond Fund's financial statements that immediately follow this section.

#### **FINANCIAL HIGHLIGHTS**

On September 17, 2020 SYSD issued 2020 Election Series A bonds in the amount of \$15,830,000. •

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts - management discussion and analysis (this section), the financial statements, and the performance audit required by state law.

The District accounts for Measure T bond activity in the District's Building Fund. The Building Fund is a governmental fund type accounted for on a modified accrual basis of accounting.

#### FINANCIAL ANALYSIS OF MEASURE T BUILDING FUND

#### **Balance Sheet**

The District's Measure T Building Fund balance as of June 30, 2021 was \$0 (see Table A-1). The funds were used to finance the modernization and construction of school sites and refund older bonds for present value savings.

	Meas	Table A- sure T Build Balance Sh	ding Fur	ıd			
		Year Ende	ed June 3	60,			Percentage
		2021	2	020	Change		Change
Assets						_	
Cash and Investments	\$	15,362,416	\$	-	1	5,362,416	100%
Other Current Assets		-		-		-	0%
Total Assets	\$	15,362,416	\$	-	\$ 1	5,362,416	100%
Liabilities							
Cost of Issueance	\$	-	\$	-	\$	-	0%
Total Liabilities		-		-		-	0%
Fund Balance							
Restricted for capital projects		15,362,416		_	1	5,362,416	100%
Total Fund Balance		15,362,416		-		5,362,416	100%
Total Liabilities & Fund Balance	\$	15,362,416	\$	-	\$ 1	5,362,416	100%

#### Fund Balance (or Change in Fund Balance)

The District's total Measure T Building Fund revenue and other sources increased by \$15,830,000. The total expenditures and other uses also increased by \$15,830,000.

	Table A- Measure T Build Changes in Fund	ling Fund			
	June 30, 2021	June 3	0, 2020	Change	Percentage Change
Other Sources Proceeds from sale of bonds	15 920 000			15 820 000	1000/
Total Other Sources	15,830,000 15,830,000	\$	-	15,830,000 15,830,000	100%
Expenditures & Other Uses					
Cost of Issueance	(467,584)		-	(467,584)	100%
Debt service - Interest	(1,362,416)		-	(1,362,416)	100%
Debt service - Principal	(14,000,000)		-	(14,000,000)	100%
Total Expenditures & Other Uses	(15,830,000)		-	(15,830,000)	100%
Change in Fund Balance	-		-	-	0%
Fund Balance - Beginning			-		0%
Fund Balance - Ending	\$ -	\$	-	\$ -	0%

#### CAPITAL ASSETS

During the fiscal year ended June 30, 2021 SYSD expended no capital expenditures from Measure T funds. These expenditures are part of the SYSD total capital assets as reflected in the District's separate financial audit.

#### LONG TERM DEBT

The following table presents a comparison of long-term debt associated with Measure T Building Fund:

	Table A- Measure T Build Long Term	ding Fund		
	Year Ended June 30,Perce20212020ChangeChangeChange			
General Obligation Bonds			8	6
Principal Balance	\$ 15,830,000	\$ -	\$ -	0%
Total Measure T GO Bonds	\$ 15,830,000	\$ -	\$ -	0%

#### FACTORS BEARING ON THE BOND PROGRAM'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of the existing circumstances that could affect its financial health in the future:

• Possible increases in building costs during construction

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the Bond Fund's finances and to determine the Bond Fund's accountability for the money it receives. Additional financial information can be obtained by contacting the following:

Business Office San Ysidro School District 4350 Otay Mesa Rd. San Ysidro, CA 92173 **Financial Statements** 

Balance Sheet June 30, 2021

#### ASSETS

Current Assets	
Cash in county treasury	\$ -
Accounts receivable	-
TOTAL ASSETS	\$ -
LIABILITIES AND FUND BALANCE	
Current Liabilities	
Accounts payable	\$ -
Total Liabilities	-
Fund Balance	
Restricted for capital projects	-
Total Fund Balance	-
TOTAL LIABILITIES AND FUND BALANCE	\$ -

The accompanying notes to the financial statements are an integral part of this statement.

Statement of Revenues, Expenditures, and Changes in Fund Balance For the Year Ended June 30, 2021

OTHER SOURCES	<b>.</b>	15.020.000
Proceeds from sale of bonds	\$	15,830,000
TOTAL OTHER SOURCES		15,830,000
EXPENDITURES		
Current Expenditures		
Cost of Issuance:		467,584
Debt Service		
Interest		1,362,416
Principal		14,000,000
TOTAL EXPENDITURES		15,830,000
NET CHANGE IN FUND BALANCE		-
FUND BALANCE, BEGINNING OF YEAR		-
FUND BALANCE, END OF YEAR	\$	-

The accompanying notes to the financial statements are an integral part of this statement.

Notes to the Financial Statements For the Year Ended June 30, 2021

#### A. Summary of Significant Accounting Policies

San Ysidro School District Measure T Building Fund (21-39), hereinafter referred to as the "Bond Fund", accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

#### 1. Reporting Entity

The Bond Fund was formed to account for renovation of schools for San Ysidro School District (District), through expenditures of general obligation bonds issued under Measure T, authorized by registered voters on March 3, 2020.

The Bond Fund operates under a locally selected Citizens' Oversight Committee comprised of seven members formed in accordance with the Local School Construction Bonds Act of 2000, at Section 15264 *et seq.* of the Education Code, Proposition 39. The reporting entity consists only of the Bond Fund of the District. These financial statements are intended to present only the financial position and results of operations of the Bond Fund in conformity with accounting principles generally accepted in the United States of America, and accordingly do not present the financial position and results of operations of the District.

#### 2. Basis of Accounting - Measurement Focus

**Bond Fund.** The bond fund is reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Bond Fund considers all revenues reported in the fund to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of interest earned. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as earned as earned as other financing sources.

When the Bond Fund incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the Bond Fund's policy to use restricted resources first, then unrestricted resources.

Notes to the Financial Statements, Continued June 30, 2021

#### 3. Encumbrances

Encumbrance accounting is used in the Bond Fund to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid or at year end, whichever is sooner.

#### 4. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the Bond Fund. By state law, the District's governing board must adopt a final budget no later than July 1<sup>st</sup>. A public hearing must be conducted to receive comments prior to adoption. The District's governing board has satisfied these requirements.

These budgets are revised by the District's governing board and district superintendent during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was used as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts.

#### 5. <u>Revenues and Expenses</u>

#### a. <u>Revenues – Exchange and Non-Exchange</u>

On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or expected to be collected soon enough thereafter, to be used to pay liabilities of the current fiscal year. Generally, available is defined as collectible within 60 days. However, to achieve comparability of reporting among California districts and so as to not distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, property taxes, interest, certain grants, and other local sources.

Non-exchange transactions are transactions in which the District receives value without directly giving equal value in return, including property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose restrictions. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Notes to the Financial Statements, Continued June 30, 2021

#### b. Expenditures

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, and typically paid within 90 days. Principal and interest on long-term obligations, which has not matured, are recognized when paid in the bond fund as expenditures. Allocations of costs, such as depreciation and amortization, are not recognized in the Bond Fund.

#### 6. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net</u> <u>Position</u>

#### a. <u>Deposits and Investments</u>

Cash balances held in banks and in revolving funds are insured to \$250,000 by the Federal Depository Insurance Corporation (FDIC). The Bond Fund does not have any cash held in banks or revolving fund. Highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

In accordance with Education Code §41001, the Bond Fund maintains substantially all its cash in the San Diego County Treasury. The county pools these funds with those of other districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county is authorized to deposit cash and invest excess funds by California Government Code §53648 et seq. The funds maintained by the county are either secured by federal depository insurance or are collateralized.

Information regarding the amount of dollars invested in derivatives with San Diego County Treasury was not available.

#### b. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds of the District. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

Notes to the Financial Statements, Continued June 30, 2021

#### c. Fund Balances - Governmental Funds

Fund balances of the Bond Fund are classified as follows:

*Nonspendable Fund Balance* represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid items) or legally required to remain intact (such as revolving cash accounts or principal of a permanent fund).

*Restricted Fund Balance* represents amounts that are subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations, or may be imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance* represents amounts that can only be used for a specific purpose because of a formal action by the District's governing board. Committed amounts cannot be used for any other purpose unless the governing board removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the governing board. Committed fund balance amounts are typically done through adoption and amendment of the budget or resolution. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance represents amounts which the District intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the governing board or by an official or body to which the governing board delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service, or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund convey that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the District itself.

*Unassigned Fund Balance* represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

When an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Notes to the Financial Statements, Continued June 30, 2021

#### 7. Use of Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### 8. Fair Value Measurements

The Bond Fund categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles as defined by Governmental Accounting Standards Board (GASB) Statement No. 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy is detailed as follows:

es
or

#### 9. <u>New Accounting Pronouncements</u>

The Bond Fund has adopted accounting policies compliant with new pronouncements issued by the Government Accounting Standards Board (GASB) that are effective for the fiscal year ended June 30, 2021. Those newly implemented pronouncements are as follows:

Description	Date Issued
GASB Statement 90, Majority Equity Interest – an amendment of GASB Statements 14 and 61	08/2018
GASB Statement 93, Replacement of Interbank Offered Rates	03/2020
GASB Implementation Guide No. 2019-1, Implementation Guidance Update – 2019	04/2019
GASB Implementation Guide No. 2019-2, Fiduciary Activities	06/2019

Implementation of these standards did not result in any changes to financial accounting or reporting for the Bond Fund.

Notes to the Financial Statements, Continued June 30, 2021

#### **B.** Compliance and Accountability

1. Finance Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures", violations of finance-related legal and contractual provisions, if any are reported below, along with actions taken to address such violations:

Violation	Action Taken
None Reported	Not Applicable

#### 2. Deficit Fund Balance or Fund Net Position of Individual Funds

The following funds are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

	Deficit	
Fund Name	Amount	Remarks
None	Not Applicable	Not Applicable

#### C. General Obligation Bonds

The District's bonded debt consists of various issues of general obligation bonds that are generally callable with interest payable semiannually. Bond proceeds pay primarily for acquiring or constructing capital facilities. The District repays general obligation bonds from voter-approved property taxes.

In March 2020 registered voters authorized the issuance of \$52,985,000 principal amount of general obligation bonds. As of June 30, 2021, \$37,155,000 of the authorized amount remains unissued.

	Date of Is	ssue Intere	st Rate	Maturity Date	Amount of Original Issue
2020 Go Bonds Series A Total GO Bonds	09/03/2	0.37-	2.97%	08/01/45	15,830,000 \$ 15,830,000
	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
2020 Series A Principal Total GO Bonds	- \$ -	15,830,000 \$ 15,830,000		15,830,000 \$ 15,830,000	1,235,000 \$ 1,235,000

Notes to the Financial Statements, Continued June 30, 2021

Year Ending				
June 30,	Principal	Interest	est Total	
2022	\$ 1,235,000	\$ 357,576	\$ 1,592,576	
2023	1,335,000	351,448	1,686,448	
2024	200,000	346,833	546,833	
2025	225,000	344,932	569,932	
2026	245,000	342,493	587,493	
2027-2031	1,615,000	1,643,977	3,258,977	
2032-2036	2,425,000	1,425,182	3,850,182	
2037-2041	3,540,000	1,023,455	4,563,455	
2042-2046	5,010,000	392,287	5,402,287	
Totals	\$ 15,830,000	\$ 6,228,183	\$ 22,058,183	

The annual requirements to amortize the bonds outstanding at June 30, 2021 are as follows:

#### Premium/Discount

Bond premium arises when the market rate of interest is higher than the stated interest rate on the bond. Bond discount arises when the market rate of interest is lower than the stated interest rate on the bond. Generally Accepted Accounting Principles (GAAP) require that the premium increase the face value of the bond and the discount decrease the face value of the bond. The premium and discount are then amortized over the life of the bond using the economic interest method.

Effective interest on general obligation bonds issued at a premium/discount are as follows:

Total Interest	\$	6,228,183
Less Bond Premium		-
Net Interest		6,228,183
Par Amounts of Bonds	\$	15,830,000
Periods		25
Effective Interest Rate		1.57%

Notes to the Financial Statements, Continued June 30, 2021

#### **D.** Commitments and Contingencies

1. Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the Bond Fund as of June 30, 2021.

#### 2. Construction Commitments

As of June 30, 2021, the Bond Fund had no outstanding construction commitments.

#### E. Upcoming Accounting Guidance

The Governmental Accounting Standards Board (GASB) issues pronouncements and additional guidance for governmental agencies to establish consistent accounting across all governments in the United States. The following table represents items that have been issued by GASB that will become effective in future periods:

Description	Date Issued	Fiscal Year Effective
GASB Statement 87, Leases	06/2017	2021-22
GASB Statement 89, Accounting for Interest Cost Incurred before the End of a Construction Period	06/2018	2021-22
GASB Statement 91, Conduit Debt Obligations	05/2019	2022-23
GASB Statement 92, Omnibus 2020	01/2020	2021-22
GASB Statement 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements	03/2020	2022-23
GASB Statement 96, Subscription-Based Information Technology Arrangements	05/2020	2022-23
GASB Statement 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements 14, 84 and supersession of GASB Statement 32	06/2020	2021-22
GASB Statement 98, The Annual Comprehensive Financial Report	10/2021	2021-22
GASB Implementation Guide No. 2019-3, Leases	08/2019	2021-22
GASB Implementation Guide No. 2020-1, Implementation Guidance Update – 2020	04/2020	2021-22
GASB Implementation Guide No. 2021-1, Implementation Guidance Update – 2021	05/2021	2021-22 Thru 2023-24

The effects of the upcoming guidance and pronouncements on the District's financial statements has not yet been determined.

Other Independent Auditors' Reports

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

To the Governing Board San Ysidro School District Measure T Building Fund (21-39) San Ysidro, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the San Ysidro School District Measure T Building Fund (Bond Fund), which comprise the Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise San Ysidro School District Measure T Building Fund's basic financial statements, and have issued our report thereon dated March 31, 2023.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered San Ysidro School District Measure T Building Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of San Ysidro School District Measure T Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of San Ysidro School District Measure T Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been detected.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether San Ysidro School District Measure T Building Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Bond Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Bond Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilkinson Hadley King + Collip

El Cajon, California March 31, 2023



#### Independent Auditor's Report on Performance

To the Governing Board San Ysidro School District Measure T Building Fund (21-39) San Ysidro, California

We were engaged to conduct a performance audit of the San Ysidro School District Measure T Building Fund (21-39), herein after referred to as the Bond Fund, for the year ended June 30, 2021.

#### Management's Responsibility for Performance Compliance

Our audit was limited to the objectives listed with the report which includes the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

#### Auditor's Responsibility

Our responsibility is to express an opinion on performance based on our audit. We conducted this performance audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Appendix A of the 2020-21 Guide for Annual Audits of K-12 Local Education Agencies*. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives.

In planning and performing our performance audit, we obtained an understanding of the District's internal controls over the Bond Fund and related construction projects in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, but not for the purpose of expressing an opinion on the effectiveness of the Bond Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Bond Fund's internal control.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a reasonable basis for our findings and conclusions based upon the audit objectives.

#### **Objectives, Scope, & Methodology of the Audit**

In connection with our performance audit, we performed an audit for compliance as required in the performance requirements set forth in Measure T as approved by registered voters for the fiscal year ended June 30, 2021. The objective of the audit of compliance applicable to the Bond Fund is to determine with reasonable assurance that:

- The proceeds from the sale of Measure T General Obligation Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, such as teacher and administrative salaries.
- The Governing Board of the San Ysidro School District (District), in establishing approved projects set forth in the ballot measure to modernize, replace, renovate, construct, acquire, equip, furnish and otherwise improve facilities of the District as noted in the bond project list.

In performing our audit of compliance, we performed procedures including but not limited to those listed as follows:

#### **Internal Control Evaluation**

#### Procedure Performed

Inquiries were made of management regarding internal controls to:

- Prevent fraud, waste, or abuse regarding project resources
- Prevent material misstatement in the project funds
- Ensure all expenditures are properly allocated
- Ensure adequate separation of duties exists in the accounting of project funds. All purchase requisitions are reviewed for proper supporting documentation. The Facilities Director or appropriate District employee submits back up information to the business office to initiate a purchase requisition. The Facilities Director or appropriate District employee, and the Chief Business Official or appropriate designee verifies that the requested purchase is an allowable project cost in accordance with the grant agreement.

#### Results of Procedure Performed

The results of our audit determined the internal control procedures as designed are sufficient to meet the financial and compliance objectives required by generally accepted accounting principles and applicable laws and regulations.

#### Procedure Performed

Tests of controls were performed based on identified controls from procedures above, utilizing samples of expenditures with a sample size sufficient for a high level of assurance, to determine if internal controls as designed are properly implemented and in place over the Bond Fund expenditures. Testing totaled to \$467,584 or 100% of total expenditures for the fiscal year ended June 30, 2021.

#### Results of Procedure Performed

The results of our audit determined that the internal controls as designed were properly implemented during the 2020-21 fiscal year.

#### **Tests of Expenditures**

#### Procedures Performed

We tested expenditures to determine whether Measure T proceeds were spent solely on voter and Board approved school facilities projects as set forth in the bond Projects List and language of the Measure T ballot measure language. Our testing was performed using a sample size sufficient to meet a high level of assurance. Testing totaled to \$467,584 or 100% of total expenditures for the fiscal year ended June 30, 2021.

#### Results of Procedures Performed

Expenditures tested were found to be in compliance with the terms of the Measure T ballot Measure Ts well as applicable state laws and regulations.

#### **Tests of Contracts and Bid Procedures**

#### Procedures Performed

We tested expenditures under Measure T to determine if the expenditure was part of a valid contract, that the contract was properly approved by the District's Governing Board, and that the contract was established in compliance with Public Contract Code provisions, including bid procedures. Our testing was performed using a sample size sufficient to meet a high level of assurance. Testing totaled to \$467,584 or 100% of total expenditures for the fiscal year ended June 30, 2021.

#### Results of Procedures Performed

Expenditures tested were found to have valid contracts which were issued through proper approval of the District's Governing Board in compliance with Public Contract Code, including bid procedures.

#### **Facilities Site Review**

#### Procedures Performed

We reviewed the Independent Citizens' Oversight Committee minutes and agendas along with other pertinent information on Measure T designated projects to determine whether the funds expended for the year ended June 30, 2021, were for valid facilities acquisition and construction purposes as stated in the Bond Project List. Additionally, we reviewed photographs of significant bond projects to determine projects were being completed as identified in the Bond Project List.

#### Results of Procedures Performed

Based on review of expenditure documentation, and other pertinent information provided, it appears no construction work was performed in 2020-21. All expenditures were related to issuing the bond and refunding prior debt service. This was consistent with the allowable expenditures identified in Measure T ballot measures.

#### Citizens' Oversight Committee

#### Procedures Performed

We reviewed the minutes of the Citizens' Oversight Committee meetings to verify compliance with Education Code Section 15278 which requires the Citizens' Oversight Committee to:

- Actively review and report on the proper expenditure of taxpayers' money for school construction.
- Advise the public as to whether the District is in compliance with paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Ensure that bond revenues are expended only for purposes described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Ensure that no funds are used for any teacher or administrative salaries or other school operating expenses.

Additionally, Education Code Section 15278 authorizes the Citizens' Oversight Committee to:

- Receive and review copies of the annual, independent performance audit.
- Inspect school facilities and grounds to ensure that bond revenues are expended in compliance with the requirements described in paragraph (3) of subdivision (b) of Section 1 of Article XIII A of the California Constitution.
- Receive and review copies of any deferred maintenance proposals or plans developed by the District.
- Review efforts by the District to maximize bond revenues by implementing cost saving measures.

#### Results of Procedures Performed

The Citizen's Oversight Committee (COC) held five meetings during the fiscal year ended June 30, 2021. During meetings expenditures for the 2020-21 fiscal years were reviewed and discussed. In addition, the COC reviewed and approved the annual report to the public for the 2020-21 fiscal year on May 20, 2021.

#### Procedure Performed

We reviewed composition of the Citizens' Oversight Committee to verify compliance with Education Code Section 15282 which requires the following:

- The Citizens' Oversight Committee shall consist of at least seven members who shall serve for a minimum term of two years without compensation and for no more than three consecutive terms.
- One member shall be active in a business organization representing the business community located within the school district boundaries.
- One member shall be active in a senior citizens' organization.
- One member shall be active in a bona fide taxpayers' organization.
- One member shall be the parent or guardian of a child enrolled in the school district.
- One member shall be both a parent or guardian of a child enrolled in the school district and active in a parent-teacher organization.
- An employee or official of the school district shall not be appointed to the citizens' oversight committee.
- A vendor, contractor, or consultant of the school district shall not be appointed to the citizens' oversight committee.

#### Results of Procedures Performed

In our review of the Citizens' Oversight Committee composition for the fiscal year ended June 30, 2021, we determined that the Committee was in compliance with Education Code Section 15282.

#### **Opinion on Performance**

The results of our tests indicated that the District has complied with the requirements set forth in Measure T, approved by voters on March 3, 2020 in accordance with Proposition 39 as outlined in Article XIIIA, Section 1(b)(3)(c) of the California Constitution.

#### **Purpose of the Report**

This report is intended solely for the information and use of the District's Governing Board, the Measure T Citizens' Oversight Committee, management, and others within the District and is not intended to be and should not be used by anyone other than these specified parties.

Wilkinson Hadley King + LollP El Cajon, California March 31, 2023

Auditor's Results, Findings & Recommendations

Schedule of Auditor's Results Year Ended June 30, 2021

#### FINANCIAL STATEMENTS

Type of auditor's report issued:	Unmodified		
Internal control over financial reporting:			
One or more material weakness(es) identified?	Yes	X No	
One or more significant deficiencies identified that are			
not considered material weakness(es)?	Yes	X No	
Noncompliance material to financial statements noted?	Yes	<u> </u>	
PERFORMANCE AUDIT			
Any audit findings disclosed that are required to be reported			
in accordance with 2020-21 Guide for Annual Audits			
of California K-12 Local Education Agencies or			
Proposition 39?	Yes	X No	

Schedule of Findings and Questioned Costs Year Ended June 30, 2021

No findings have been identified in the 2020-21 fiscal year.

Schedule of Prior Year Audit Findings Year Ended June 30, 2021

There was no audit performed for the fiscal year ended June 30, 2020.